

Message Text

CONFIDENTIAL

PAGE 01 LUSAKA 01168 051437Z
ACTION AF-10

INFO OCT-01 EUR-12 IO-13 ISO-00 CIAE-00 DODE-00 PM-05
H-01 INR-10 L-03 NSAE-00 PA-01 SP-02 SS-15
NSCE-00 SSO-00 ICAE-00 INRE-00 HA-05 ACDA-12 /090 W
-----123536 051441Z /50

O 051332Z APR 78

FM AMEMBASSY LUSAKA
TO SECSTATE WASHDC IMMEDIATE 8078
INFO AMCONSUL CAPE TOWN IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY GABORONE IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY LILONGWE IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE
USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L LUSAKA 1168

E.O. 11652: GDS
TAGS: PDEV RH US UK
SUBJ: RHODESIA: OUTSTANDING ISSUES OF THE ANGLO-AMERICAN
PROPOSALS

1. IN SPITE OF ASSURANCES FROM FRONT LINE LEADERS THAT THE PATRIOTIC FRONT IS PREPARED TO ACCEPT OUR PROPOSALS FOR THE TRANSITION PERIOD UNDER THE ANGLO-AMERICAN PLAN, WE BELIEVE THAT NKOMO AND MUGABE ARE STILL SOME DISTANCE FROM ACCEPTING THEM. SINCE MALTA THEY HAVE APPARENTLY GIVEN SPECIFIC ASSURANCE TO THE FRONTLINE IN TWO AREAS. FIRST, THEY HAVE ACCEPTED THE IDEA OF A UN POLICE FORCE, AND SECOND, THEY AGREE IN GENERAL TO THE CONCEPT OF GIVING THE RESIDENT COMMISSIONER AUTHORITY IN THE AREAS OF SECURITY, LAW AND ORDER, DEFENSE AND FOREIGN RELATIONS. THIS, HOWEVER, LEAVES A NUMBER OF PROBLEMS UNRESOLVED. AS FAR AS WE CAN TELL, THEY ARE THE FOLLOWING:

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 LUSAKA 01168 051437Z

A. BALANCE OF FORCES WITHIN THE GOVERNING COUNCIL. FROM DISCUSSIONS WITH MARK CHONA, AS WELL AS WITH ZAPU MEMBERS, WE HAVE THE IMPRESSION THAT THE PF MAY CLAIM AT MALTA II THAT THE SITUATION HAS CHANGED SINCE MALTA I. THERE ARE NOW ONLY TWO PARTIES TO BE CONSIDERED: THE PATRIOTIC FRONT AND THE SALISBURY GROUP. IT IS OUR GUESS THAT THE PF WILL START OFF BY INSISTING THAT BECAUSE OF ITS ROLE AS THE LEADER OF THE FIGHTERS WHO BROUGHT

SMITH TO ACCEPT MAJORITY RULE AND INDEPENDENCE, IT SHOULD HAVE A MAJORITY OF THIS COUNCIL: FOR EXAMPLE, FIVE MEMBERS AS OPPOSED TO FOUR FOR THE SALISBURY GROUP. IT MIGHT THEN FALL BACK TO ACCEPTING FOUR-FOUR WITH THE RESIDENT COMMISSIONER HAVING A DECIDING VOTE. WE BELIEVE THE PF WILL STRONGLY RESIST THE KIND OF GOVERNING COUNCIL SUGGESTED AT MALTA I IN WHICH EACH OF THE NATIONALISTS GETS TWO SEATS. FURTHERMORE, THERE WILL BE A NEW PROBLEM OF WHETHER OR NOT CHIRAU SHOULD BE INCLUDED. WE DO NOT KNOW WHAT US-UK THINKING IS ON THIS SUBJECT. AT MALTA OF COURSE THE UK PROPOSED TWO MEMBERS FOR EACH OF THE FOUR NATIONALISTS GROUPS REPRESENTED AT GENEVA. IF WE ACCPET THE ZAMBIA AND PF CONTENTION THAT THERE IS NOW A SALISBURY GROUP AND A PF, THAT MIGHT LEAVE A WAY FOR CHIRAU TO BE REPRESENTED. HOWEVER IT WOULD BE DIFFICULT FOR THE PF TO ACCEPT THAT THE SALISBURY GROUP SHOULD HAVE A LARGER REPRESENTATION THAN IT. THEREFORE THE MALTA I FORMULATION RETAINS MANY ADVANTAGES.

B. POLICE. IN SPITE OF CHONA'S ASSURANCES THAT THE PF IS NOW PREPARED TO ACCEPT THE MALTA I FORMULATION, WE BELIEVE IT WILL ARGUE STRENUOUSLY FOR SOME REPRESENTATION WITHIN THE POLICE FORCE, THOUGH IT IS POSSIBLE IT WILL BACK OFF THIS.

C. CONTROL OVER PF ARMED FORCES. IF THE PF ACCEPTS OUR PROPOSAL FOR THE POLICE, IT IS LIKELY TO DEMAND THAT SOME OF ITS FORCES BE EXEMPT FROM CONTROL BY THE RESIDENT COMMISSIONER OR AT LEAST NOT BE CONFINED TO QUARTERS. THIS WE BELIEVE IS ENTIRELY UNACCEPTABLE TO THE BRITISH. THE PF WILL PROBABLY NOT IN THE BEGINNING BE WILLING TO CONCEDE THAT THE FORCES WHICH REMAIN

CONFIDENTIAL

PAGE 03 LUSAKA 01168 051437Z

BEYOND CONTROL OF THE RESIDENT COMMISSIONER BE THOSE LEFT OUTSIDE THE COUNTRY IN ZAMBIA AND MOZAMBIQUE.

D. MILITARY COMMITTEES. WE PROPOSED TWO MILITARY COMMITTEES AT MALTA I, A CEASEFIRE MAINTENANCE COMMITTEE AND A MILITARY COMMITTEE RELATED TO FORMATION OF THE NEW ZIMBABWE NATIONAL ARMY. THE PF WILL DEMAND EXCLUSIVE REPRESENTATION ON BOTH OF THOSE COMMITTEES. WE OFFERED EXCLUSIVE REPRESENTATION ON ONLY THE FIRST OF THE TWO. WE BELIEVE THEY WILL PERSIST IN THEIR MALTA POSITION.

2. THE FRONT LINE OF COURSE WILL PLAY A MORE ACTIVE ROLE THAN IT HAS IN THE PAST IN SEEKING COMPLETE AGREEMENT AT MALTA II. IN OUR LAST CONVERSATION, CHONA SAID THAT THE ZAMBIA HAD STUDIES THESE MATTERS CAREFULLY AND HAD DONE EVERYTHING POSSIBLE. HE IMPLIED CLEARLY HOWEVER THAT THEY EXPECTED NEGOTIATION AND COMPROMISE BY BOTH SIDES IN THE FORTHCOMING MEETING. THERE HAS NEVER BEEN A TIME WHEN THE PATRIOTIC FRONT WAS SO ANXIOUS TO COME TO AGREEMENT WITH US. NEVERTHELESS WE DOUBT THAT IT IS WILLING SIMPLY TO ACCEPT THE PROPOSALS WE MADE AT MALTA I. WE BELIEVE THAT IT AS WELL AS THE FRONT LINE EXPECTS THE UK AND THE U.S. TO BE FORTHCOMING IN MEETING THE LEGITIMATE CONCERNS OF THE PF. PRESERVING ADEQUATE AUTHORITY FOR THE RESIDENT COMMISSIONER AND A PLACE EQUAL TO THAT OF ZANU AND ZAPU FOR

MUZOREWA AND SITHOLE WILL NOT BE EASY. WE EXPECT THE FRONT LINE
WILL PROVIDE CONSIDERABLE SUPPORT TO THE PF IN WHITTLING AWAY
AT BOTH OF THESE TWO. THOUGH THEY ARE NO LONGER CALLING FOR
POWER TO BE TURNED OVER TO THE PF, WE DOUBT THAT THEY ARE YET
PREPARED TO SACRIFICE AN ADVANTAGEOUS POSITION FOR THE PATRIOTIC
FRONT TO THEIR DESIRE FOR AN AGREEMENT AT MALTA II.

LOW

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptoning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INTERIM GOVERNMENT, POLITICAL SETTLEMENT, BRIEFING MATERIALS
Control Number: n/a
Copy: SINGLE
Draft Date: 05 apr 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978LUSAKA01168
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780147-0151
Format: TEL
From: LUSAKA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780491/aaaacyum.tel
Line Count: 123
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 1111eeb5-c288-dd11-92da-001cc4696bcc
Office: ACTION AF
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 29 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3070158
Secure: OPEN
Status: NATIVE
Subject: RHODESIA: OUTSTANDING ISSUES OF THE ANGLO-AMERICAN PROPOSALS
TAGS: PDEV, RH, US, UK
To: STATE
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/1111eeb5-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014